

Elmbridge Local Plan

Draft Flood Risk Supplementary Planning Document

Consultation Statement (Regulation 12)

Website: www.elmbridge.gov.uk
Email: planningpolicy@elmbridge.gov.uk

Contact details

Email: planningpolicy@elmbridge.gov.uk

Telephone: 01372 474747

Address: Planning Policy Team

Planning Services

Elmbridge Borough Council

Civic Centre High Street Esher, Surrey KT10 9SD

Website: www.elmbridge.gov.uk/planning

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1. Introduction

The purpose of this consultation statement

- 1.1 This statement has been prepared by Elmbridge Borough Council in accordance with Regulation 12 (a) of the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 1.2 Regulation 12(a) states that prior to a local authority adopting a Supplementary Planning Document (SPD) they must prepare a statement setting out:
 - i. The persons the local planning authority consulted when preparing the supplementary planning document;
 - ii. A summary of the main issues raised by those persons; and
 - iii. How those issues have been addressed in the supplementary planning document
- 1.3 This statement is therefore a record of the consultation undertaken during the preparation stages of the SPD and the formal public consultation stage. It also explains how comments have been taken into account in preparing the Final SPD.

Background to the Draft Flood Risk Supplementary Planning Document

- 1.4 The purpose of the Flood Risk Supplementary Planning Document (SPD) is to assist applicants and the public in understanding how the Council will implement planning policies and consider flood risk as part of the planning application process. It brings together the Council's approach to flood risk set out within the Core Strategy Policy CS26: Flooding, Policies DM6: Landscape and Trees and DM13: Riverside Development Uses of the Development Management Plan, the Design and Character SPD and the Strategic Flood Risk Assessment (SFRA) (June 2015).
- 1.5 Specifically, the guidance will help applicants to:
 - Determine if a Flood Risk Assessment (FRA) is required;
 - Consider whether the proposed development is likely to be appropriate;
 - Understand how flood risk is dealt with as part of the planning process:
 - Submit a valid planning application;
 - Determine if any other consents are required;
 - Access the various pre-application services available;
 - Outline which organisations the Council will consult with;
 - Complete the FRA proforma and prepare a FRA that is: suitable to the scale, nature and type of development proposed as well as the type and degree of flood risk; and contains sufficient information to support decision making

2. Initial Consultation on the Draft Flood Risk SPD

Who was consulted and how

- 2.1 Extensive engagement has taken place with various Council departments throughout the preparation of the Draft SPD including with the Council's Countryside, Development Management, Landscape, Trees and Heritage, Emergency Planning and Environmental Services Teams. The Draft SPD has also been considered by Members of the Local Plan Working Group and Cabinet.
- 2.2 Informal discussions on the content and scope of the Draft SPD have also taken place with the Environment Agency and Surrey County Council (as the Lead Local Flood Authority).
- 2.3 In addition, the Draft SPD is based on information contained within the SFRA. Significant engagement was undertaken with key stakeholders throughout the preparation of the SFRA. This was to fulfil the requirements of the Duty to Cooperate which places a legal duty on local authorities to cooperate within one another, County Councils and other Prescribed Bodies on issues which may have cross boundary implications. The Council prepared and consulted on a Duty to Cooperate Scoping Statement as part of the background work to prepare the Elmbridge Local Plan. Flood Risk is identified as an issue which may have cross boundary implications and specific engagement activities were proposed and undertaken throughout the preparation of the SFRA. Details of engagement activities can be found within the Duty to Cooperate Scoping Statement.

Key issues raised and how they were addressed in the Draft SPD

- 2.4 Discussions with the Environment Agency and Surrey County Council helped to provide a general steer on the scope and content of the SPD as well as address some specific issues. Specific issues that were addressed at this stage include:
 - Ensuring that the approach to mitigation measures is appropriate for minor development within high risk areas e.g. developed areas within Flood Zone 3b;
 - Including details of the Environment Agency's and Surrey County Council's preapplication services and how to access them;
 - Reference to the circumstances that would trigger a requirement for an FRA in relation to surface water and groundwater flooding;
 - Clarifying the mitigation measures to be considered in relation to groundwater flooding;
 - Providing details of how applicants can access more detailed information on the scale and nature of flood risk relating to a site.
- 2.5 Key changes that were made as a result of engagement with other Council Teams and Members include:
 - Inclusion of landscape and trees as a consideration within Section 2.3 'Part 3 of FRA - Assessing Flood Risk';

- Clarifying the types of applications that may require a FRA;
- Ensuring that the Draft SPD could be used by applicants as a practical tool to prepare FRAs and ensure the appropriate information is submitted alongside planning applications
- Inclusion of a 'How to Use this SPD' section with summary information to assist applicants in determining if a site is affected by flooding and where information is provided free of charge;

3. Strategic Environmental Assessment and Habitats Regulations Assessment

- 3.1 The Draft Flood Risk SPD has been subject to a Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment screening process¹. The Council consulted the relevant statutory environmental bodies on a draft screening report between 20 August and 18 September 2015, with an agreed extension for Natural England until the 25 September 2015:
 - Environment Agency
 - Natural England
 - Historic England
- 3.2 Responses were received from The Environment Agency (EA) and Natural England (NE), with no response from Historic England. The EA commented that as the Council has a Sustainability Appraisal for its adopted Local Plan, an SEA would not be expected to be undertaken for the Flood Risk SPD. The EA also had no comments to make on the HRA. The response from NE advised that the body was satisfied as regards the content and confirmed that no SEA / HRA assessment is required.
- 3.3 The Council, having taken account of the above consultation responses, has therefore determined that there is no need to undertake an SA/SEA or HRA for the Flood Risk SPD².

¹ In accordance with Regulation 9(1) of the Environmental Assessment Regulations 2004 and the Conservation of Habitats and Species Regulations 2010

² Determination Statement under Article 9 of the Environmental Assessment of Plans and Programmes Regulations 2004 in response to the Strategic Environmental Assessment and Habitats Regulations Assessment Screening Report for the Flood Risk SPD – consult.elmbridge.gov.uk

4. Formal consultation on the Draft Flood Risk SPD

4.1 Formal public consultation on the Draft Flood Risk SPD was undertaken for a period of four weeks from Monday 12 October 2015 to Monday 9 November 2015.

Who was consulted and how?

- 4.2 The Council consulted everyone registered on the Planning Service database who has requested to be notified of future planning policy consultations. This also included all specific and general consultation bodies.
- 4.3 In total, 1734 people were invited to participate in the consultation. A list of the individuals and organisations invited to make representations are set out at Appendix 1.
- 4.4 In accordance with the Council's Duty to Cooperate Scoping Statement April 2014, the following adjoining local authorities and prescribed bodies have also been notified of the consultation.
 - Environment Agency (EA)
 - Guildford Borough Council
 - Highways Authority Surrey County Council
 - Lead Local Flood Authority Surrey County Council (LLFA)
 - Local Nature Partnership London
 - Local Nature Partnership Surrey (c/o Surrey Wildlife Trust)
 - London Borough of Richmond upon Thames
 - Mayor of London / Greater London Authority
 - Mole Valley District Council
 - Royal Borough of Kingston upon Thames
 - Runnymede Borough Council
 - Spelthorne Borough Council
 - Woking Borough Council
- 4.5 In addition, the Council have also proposed to consult with the following organisations who are not a 'prescribed bodies' for the purposes of the Duty to Cooperate, but who have responsibilities in terms of managing flood risk / the impact of flooding e.g. water companies, sewerage and reservoir undertakers.
 - River Mole Catchment Partnership
 - River Thames Alliance
 - Royal Society for the Protection of Birds (RSPB)
 - Thames Water
 - Wey Landscape Partnership
- 4.6 An internal e-mail was also sent to all officers working in Planning Services and all ward Councillors informing them of the Draft Flood Risk SPD consultation.

- 4.7 Consultees were informed of the Draft SPD via an email invite to the consultation or letter (Appendix 2 and 3). Included with the letter and sign posted in the email was key information including how to view the document and make comments.
- 4.8 A questionnaire was produced for the consultation document which asked for specific responses to certain chapters of the document. This document was also available for printing or hard copy (see Appendix 4).
- 4.9 A specific consultation webpage for the Draft Flood Risk SPD was published (see Appendix 5). As well as explaining the purpose of the document, the webpage also provided key information regarding the consultation and next steps. The SFRA, Statement of Representations Procedure and SEA/HRA Determination Statements were also featured. Elmbridge Borough Council's main homepage provided a link to the consultation as well as the planning news webpage in the planning services section of the website (Appendix 6).
- 4.10 The Council also gave notice by public advert which was featured in the Surrey Advertiser on the Friday 9 October 2015 (Appendix 7). A poster was also placed on each of the borough noticeboards (Appendix 8). Tweets were released throughout the four weeks of consultation to ensure people were aware of the consultation (Appendix 9).
- 4.11 Copies of the Draft SPD and Statement of Representations Procedure (Appendix 9) were also made available in all local libraries across the Borough.

Key issues raised during the consultation

- 4.12 In total, 1734 people were invited to participate in the consultation. The responses came from:
 - 2 Individual residents
 - 4 Residents groups
 - 3 Organisations
 - 13 Consultation bodies
- 4.13 Appendix 11 sets out comments received in full along with the Council's response. The majority of the representations received did not lead to any changes being proposed to the SPD. In general the SPD was welcomed, the main issues raised by representations that were duly made included:
 - Definition of development types, in particular what constitutes 'minor' development.
 - Amplification of the types of development that would be considered appropriate and inappropriate in each of the Flood Zones.
 - Consideration of climate change modelling, assumptions and approach.
 - Parameters of the Sequential and Exceptions Tests.
 - Threshold for development required to provide flood compensation storage within Flood Zone 3b (1 in 20 year flood outline) in the 'Developed Area'.
 - Officer knowledge and access to specialist advice when assessing applications.

How the key issues have been addressed in the final SPD?

Definition of development types, in particular what constitutes minor development

4.14 The requirements within the SPD vary depending on the type of development proposed and throughout the document distinctions are made between 'all development', 'major development', 'minor development', 'other development' and 'small scale development'. These definitions are set within legislation, national policy and guidance. To assist applicants, Officers have included definitions of the types of development within the SPD (see Section 2.1.5).

Amplification of the types of development that would be considered appropriate and inappropriate in each of the Flood Zones

4.15 The content of table; 'Development type and appropriate uses' (now Table 8 in the amended SPD) is based on the national guidance. Officers have reviewed the contents of the draft table and provided further clarification where possible.

Consideration of climate change modelling, assumptions and approach

4.16 As part of the modelling studies for rivers in Elmbridge simulations have been run for the 1% annual probability (1 in 100 year/Flood Zone 3) including the implications of climate change. This does take account of the presence of defences. This means for example, sites indicated to be in lower risk areas (Flood Zone 2) could in future be in a higher risk zone (Flood Zone 3a). For clarity, it is recommend that the approach of the SPD is revised to require that any predicted greater risk is addressed within a Flood Risk Assessment. This will need to demonstrate that the proposal is safe, does not increase the risk of flooding or impeded flows over the lifetime of the development. The FRA must be accordance with the latest Environment Agency guidance on taking account of Climate Change. The latest update from the EA in relation to land use planning is expected by the middle of 2016.

Parameters of the Sequential and Exceptions Tests

4.17 Core Policy CS26 firstly seeks to direct new development to the lowest possible flood zone and it is considered that this needs greater emphasise within the SPD. Officers have included further explanation of the Sequential and Exception Tests. In relation to assessing Part 1of the Exceptions Test, it is not possible to confirm within the SPD the benefits which will always outweigh the flood risk. This will be considered on an individual basis taking into account the proposed use /s and the demonstrated need. This will be considered against the Sustainability Appraisal Objectives and the most up to date relevant evidence bases. The Council will seek the advice of statutory stakeholders as required. Whilst Part 1 of the Exceptions Test provides an opportunity to demonstrate the wider sustainability benefits of the development that outweigh its location within an area at risk, Part 2 of the test must demonstrate that the development complies with the remaining criteria of the policy CS26.

Threshold for development requiring to provide flood compensation storage within Flood Zone 2b (1in 20 year flood outline), Developed Area

4.18 Appendix 2 states that small scale development within Flood Zone 3b (1 in 20 year flood outline) requires that a FRA considers in detail, the flood risk implications of the development. Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage.

Officer knowledge and access to specialist advice when assessing applications

4.19 A FRA should be undertaken by a suitably qualified person. This is particularly important in cases where the risk of flooding is high. Internal knowledge of flooding and flood risk is increasing to deal with the majority of schemes. Specific training opportunities are being considered and Officers have been in discussions with other local authorities to see whether resources from drainage engineers could be sought on more detailed schemes.

Other amendments made Post- Consultation

- 4.20 It is acknowledged that the SPD contains a lot of technical information which could be overwhelming to potential users. To assist applicants and Officers and to improve the usability of the SPD changes have been made to its structure. As well as a more detailed introduction, the SPD has been divided into three parts rather than two. Part 1 of the document sets out the context and flood risk policies that guide development in Elmbridge. Part 2 provides guidance on identifying flood risk and the planning process with Part 3 of the document designed to assist applicants in the preparation of a FRA.
- 4.21 Officers have re-ordered Part 2.1 'Development and Flood Risk' to reflect the stages that applicant's should take when considering flood risk and the Development Management process as a whole.
- 4.22 Officers have undertaken internal discussions with the planning Appeals and Registration Team to discuss the validation requirements proposed within the Draft SPD. Having consideration for the statutory tests (section 62 (4A) of the Town and Country Planning Act 1990 (as amended) for imposing validation requirements. Concerns were raised as to whether it would be reasonable and proportionate to require applicants to provide a FRA and a completed FRA Proforma for all applications.
- 4.23 In the case of minor and other planning applications, a completion Proforma would effectively repeat the findings of the accompanying FRA. Officers are of the view that this could be considered as an unnecessary duplication of work and unduly onerous on applicants. As such, could be open to challenge at appeal for non-determination.

4.24	Therefore, a completed FRA Proforma will not be a local planning validation requirement for minor and other (i.e. householder) planning applications, but a tool for applicants to use if they so choose, to help them comply with the requirement to provide a FRA. For small scale development a FRA template (refer to Appendix 4 of the SPD) has been produced to assist applicants.
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Appendix 1: People and organisations invited and consulted on the Draft Flood Risk SPD.

Specific Consultee Bodies:

Chichester District Council

Civil Aviation Authority

Claygate Parish Council

Crawley Borough Council

Department of Transport

East Horsley Parish Council

Effingham Parish Council

Enterprise M3

Environment Agency

GLA Greater London Authority

Guildford Borough Council

Highways England

Historic England (South East Region)

Homes and Communities Agency

Horsham District Council

Lambeth Council

London Borough of Bromley

London Borough of Hammersmith &

Fulham

London Borough of Richmond upon

Thames

Marine Management Organisation

Mid Sussex District Council

Mole Valley District Council

Natural England

Network Rail

NW Surrey Clinical Commissioning

Group

Office of Rail Regulation

Office of the Police and Crime

Commissioner for Surrey

Royal Borough of Kensington &

Chelsea

Royal Borough of Kingston upon

Thames

Runnymede Borough Council

Sevenoaks District Council

South Downs National Park Authority

Spelthorne Borough Council

Surrey and Sussex NHS Healthcare

Surrey County Council - Strategy,

Transport and Planning

Surrey Downs Clinical Commissioning

Group

Thames Water Property Services Ltd

Three Rivers District Council

Transport for London

Veolia Water Central

Waldon Telecom Ltd

Wealden District Council

Westminster City Council

Woking Borough Council

General Consultee Bodies:

Claygate Chamber of Commerce (and

Catling & Co)

Cobham Chamber of Commerce and

Savills

Elmbridge Business Network

Elmbridge Chamber of Commerce

Elmbridge Community Safety

Partnership

Elmbridge Multi-Faith Forum

Friends, Families and Travellers

Showmen's Guild of Great Britain

Surrey Chamber of Commerce

The National Federation of Gypsy

Liaison Groups

Traveller Law Reform Project

Voluntary Action Elmbridge

Walton Charity

Walton, Weybridge, Hersham Citizens

Advice Bureau

Other Consultees:

Built Environment/Planning/Property &

Developers

Alliance Planning Ltd

Antler Homes Southern plc

Anyards Designers & Surveyors Ltd

Ashill Developments

Aston Mead

Banner Homes

Barons Estate Agents

Barton Willmore

Bellway Homes (South East)

Berkeley Group

Bewley Homes Plc

Birds Hill Oxshott Estate Co. Ltd

Bloor Homes

Blue Sky Planning BNP Paribas Boyce Thornton Boyer Planning

Brian Prideaux Chartered Architects

Building Plans

Burhill HomesBy Design Architects

Cala Homes South Ltd

Carter Jonas

Carter Planning Limited

Castle Wildish Catling & Co

Catriona Riddell Associates

CgMs Consulting

CgMS Consulting (Metropolitan Police

Authority) Christian Leigh

Clive Tatlock Associates

Cluttons LLP Colliers CRE

Consilium Developments

Construction Computing Services

Coventry Design

Crane & Associates Ltd

Curchod & Co Dalton Warner Davis Davis Planning

Dean Design Architectural Services

Deloitte Real Estate Denton Homes Ltd

Derek G Marlow - Chartered Surveyor

Derek Horne & Associates DHA Planning & Development DPDS Consulting Group

Drivers Jonas

DTZ

DW & Co Property Brokers

Entec UK Ltd

Fairview New Homes Ltd

Firstplan FTB

Future Create G L Hearn

Garland Group Ltd Gascoigne Billinghurst

Gascoigne Pees Lettings and

Countrywide Lettings Gascoigne-Pees Genesis TP Gerald Eve Surveyors
Glenavon House
GMS Estates Limited
Gregory Gray Associates
Harper Planning Consultants

Hawes & Co Helas Wolf

Henry Adams Planning Ltd Heritage Period Properties Home Builders Federation Home Design Services Howard Hutton & Associates Huggins Edwards & Sharp

Hughes Associates

Hurst Warne & Partners LLP

Ian Allan Group Ltd Iceni Projects

Indigo Planning Limited Jackson-Stops & Staff

Jones Granville Jones Lang Lasalle JTS Partnership Kingston Homes Ltd

Kirkwells Town Planning Consultants

Knight Norman Partnership Lambert Smith Hampton Latchmere Properties Ltd Lewandowski Willcox Lightwood Property Linden Homes South East

MAA Architects

Malcolm Jenkins Associates Martin Flashman & Co Mary Hackett & Associates

Maven Plan Ltd MBP Architects

Mitchell Evans Partnership Molesey Industrial Estate: OYO

Murdoch Planning

Nathaniel Lichfield and Partners

Next Generation Homes

Octagon Developments Limited

Omega Partnership Ltd

OSP Architecture Paragon Europe

Paul Dickenson & Associates

Peacock & Smith Peer Group PLC

Pereira-Walshe Partnership

Peter Collins Associates

Peter Whicheloe Architecture Ltd Phillips Planning Services Ltd

Planning Potential Ltd Planning Works Ltd

Portaplanning

Preston Bennett Planning Pro Vision Planning & Design PRP Architects / Planning

Rapleys LLP
RB Designs Ltd
Reside Developments
Richard Flowitt Partnership
Richard Gardiner Architects
Sassi Chamberlain Architects

Savills Setplan Ltd

Shanly Homes Ltd Simon T.F. Craig RIBA

Smiths Gore (Crown Estate Managing

Agents) Souhile Faris

South London Partnership Springwheel Associates

SSA Planning Star Planning Strutt & Parker Taylor Associates Taylor Wimpey Homes

Telereal Trillium
Terence O'Rourke

Tetlow King Planning Ltd The JTS Partnership The Planning Bureau Ltd The Planning Inspectorate

Trenchard Arlidge

Try Homes

Turner Associates

Urban DNA Urbanicity

Vail Williams LLP VLH Associates

Wakelin Associates Architects

West London Alliance West Waddy ADP

White Young Green Planning

Woolf Bond Planning

Business

A W Law and Esher Business Guild Angela Williams & Associates Ltd

Barwell Court Estate Buds & Blooms

Burhill Kennels Consortium

Domino 4 Ltd

DTZ

Eurotech Computer Services Ltd

FSB Galleria Garsons

Guy Salmon Jaguar Ltd Jedco Product Designers Ltd

Lidl UK GmbH

Mattias Billing Dental Office

Mott Macdonald Nicholas Drury

Origin Brand Consultants Osborne and Collins Ltd Queens Road Business Guild

Rhodes Foods Limited

Safino Limited

Stewart Ross Associates
The Weybridge Office

Thro' the Looking Glass/Bluebell Lingerie/D & D Photography Top Flight Loft Conversions Ltd Tops Pizza & Chella Cafe

TW Management Services

Village Mowers Ltd

Waitrose

Walton Plating Ltd Williamson Partnership

Community

Black Hills Residents Association Clare Hill (Esher) Association

Claremont Park Residents Association

Claygate Parish Council Claygate Village Association

Cobham & Downside Residents' Assn

Danes Court Estate (Oxshott)

Residents Association

Envisage

Esher Residents Association Fairmile Park Road Residents

FEDORA

Field Place Weybridge Residents

Association Ltd

Hersham Residents Association

Hersham Village Society

High Pine Close Residents Association Hinchley Wood Residents Association Knott Park Residents Association Ltd

Leigh Place Cobham Residents

Association

Long Ditton Residents Association Molesey Residents Association

Milbourne Local Group

Oakdene Residents Association

Ockham & Hatchford Residents'

Association

Oxshott Way Residents Association

Portmore Quays Residents Ltd

Sandy Holt Residents Management

Co Ltd

Sandy Way Residents Association

Southborough Residents Association

St Georges Residents Association

Stoke D'Abernon & District Residents

Association

Templemere

Thames Ditton and Weston Green

Residents Association

Torrington Close Association

Walton Lane & Thames Street

Residents Association.

West End Residents Association

Wey Road & Round Oak Road

Residents' Association

Weybridge Society

Wrens Hill Residents Association

Local Residents - 521

Education

Bell Farm Junior School

Bloo House

Burhill Community Infants School

Cardinal Newman RC Primary School

Chandlers Field School

Claremont Fan Court School (Senior)

Claygate Primary School

Cranmere Primary School

Danes Hill Pre-Pre School

Danes Hill School

Danesfield Manor School

Emberhurst School

Esher Church of England High School

Esher Church School

Esher College

Feltonfleet School

Grovelands School

Heathside School

Hinchley Wood Primary School

Hinchley Wood Secondary School

Long Ditton Infant & Nursery School

Long Ditton St Mary's C of E (Aided)

Junior School

Manby Lodge Infants

Milbourne Lodge School

Notre Dame Senior School

Oatlands School

Parkside School

Reed's School

Rowan Brae

Rowan Preparatory School

Royal Kent Primary School

Shrewsbury Lodge

St Alban's Catholic Primary School

St Andrews C of E Primary School

St Borromeo Catholic School

St George's College Junior School

and College

St James CE Primary School

St Lawrence CE (Aided) Junior School

St Matthew's Church of England Infant

School

St Pauls Catholic Primary School

St. Lawrence CofE Aided Junior

School, East Molesey

Thames Ditton Infant School

Thames Ditton Junior School

The Orchard School

The Royal Kent C/E Primary School

Walton Leigh School

Walton Oak School

Weston Green School

Westward Preparatory School

Environment

Forestry Commission

CPRE

CPRE (Surrey Office)

Danes Hill School

Elmbridge Environmental Forum

Environmental Transport Association

Fields in Trust Friends of the Earth

Hampshire and Isle of Wight Local Nature

Partnership

London Local Nature Partnership

National Farmers' Union **Open Spaces Society** Painshill Park Trust

River Mole Catchment Partnership

River Thames Society River Thames Alliance

Road Representative, Thames Ditton Royal Society for Protection of Birds Surrey Countryside Access Forum Surrey Nature Partnership

Surrey Wildlife Trust Thames Renewables

Wey Landscape Partnership

Faith

All Saints Weston Church of the Holy Name, Esher Hersham Baptist Church Molesey Community Church Trust Richmond Upon Thames Churches St James' Parish Church St Mary's Parish Church Walton Baptist Church

Health

Capelfield Surgery, Claygate Health & Safety Executive New Approaches to Cancer **NHS South East Coast** Surrey Care Trust The Princess Alice Hospice

Heritage/Historic

Ancient Monuments Society Brooklands Museum Claygate CAAC Cobham CAAC Cobham Conservation & Heritage Trust

Downside CAAC East Molesey CAAC

Esher & District Local History Group

History Society

Society for the Protection of Ancient

Buildings

Surrey County Council (Heritage)

Thames Ditton CAAC The Gardens Trust Walton CAAC

Weston Green CAAC Weybridge CAAC

Housing Trusts/Associations

Rentstart

A2 Housing Group

National Housing Federation South

East

Paragon Community Housing Group (inc. Elmbridge Housing Trust and Richmond upon Thames Churches

Housing Trust)

Roger Bennett Housing Trust Rosemary Simmons Memorial Housing Association Southern Housing Group

Infrastructure

AMEC Environment & Infrastructure **UK Limited** Mono Consultants Limited Sustrans South East

Leisure

Barbara Currie Yoga Ray Road Allotment Association The Theatres Trust

Politics

Councillors

Alan Harvey Kopitko

Alan Palmer Alex Coomes **Andrew Davis** Andrew Kelly Barbara Cowin Barry Cheyne Barry Fairbank Brian Fairclough Chris Elmer Chris Sadler

Christine Cross

Christine Elmer **David Archer Dorothy Mitchell** Elise Dunweber **Tannia Shipley** Glenn P Dearlove Ian Donaldson Ivan Regan James Browne James Vickers Jan Fuller Janet Turner John Butcher John O'Reilly John Sheldon Karen Randolph Kim Cross Lewis Brown Liz Robertson **Lorraine Samuels** Manwinder Toor Mary Marshall Mary Sheldon Mike Bennison Mike Axton **Neil Luxton** Nigel Cooper Nigel Haig-Brown Peter Santo Rachael Lake Ramon Gray Richard Knight Rov Green Ruby Ahmed **Ruth Bruce** Ruth Lyon **Ruth Mitchell** Shweta Kapadia Simon Foale Simon Waugh Steve Bax Stuart Hawkins Stuart Selleck Tim Grev Tim Oliver Tricia Bland

Other - Politics

Victor Eldridge

Bracknell Forest Borough Council **Buckinghamshire County Council** Cobham Garden and Horticultural Association and Esher & Walton Constituency Labour Party Cobham, Downside, Oxshott & Stoke D'Abernon Labour Party Ealing Borough Council Elmbridge Borough Council - Pollution Team Epsom and Ewell Borough Council East Molesey Conservatives Esher & Walton Conservative Association **EWCA** London Borough of Barnet Hampshire County Council Harrow Council Hart District Council Hillingdon Council

Hillingdon Council
London Borough of Brent
London Borough of Croydon
London Borough of Hounslow
London Borough of Merton
London Borough of Sutton

Reigate & Banstead Borough Council

Royal Borough of Windsor and

Maidenhead

Rushmoor Borough Council Slough Borough Council South Bucks District Council Surrey Heath Borough Council Tandridge District Council Waverley Borough Council Wokingham Borough Council Wycombe District Council Weybridge Liberal Democrats

Sport

Claygate Martial Arts Centre
Department for Culture Media and
Sport
Metropolitan Police (Imber Court)
Sports Club
Sport England

Utilities

BPA (British Pipeline Association)

<u>Tourism</u> Brooklands Museum Trust Ltd

Transport First County Group Youth
1st Hinchley Wood Scouts
Claygate Village Youth Club
Association
Sunbury and Walton Sea Cadets

Appendix 2: Consultation E-mail Invite

From: "Elmbridge Borough Council Consultations (do not reply)" < do-not-

reply@consult.elmbridge.gov.uk> **Date:** 12 October 2015 09:26:26 BST

To: XXXX

Subject: Flood Risk Supplementary Planning Document - Invitation to Join

Elmbridge Borough Council Consultations Draft Flood Risk Supplementary Planning Document

You've been invited to participate in the **Draft Flood Risk Supplementary Planning Document** consultation by the Planning Policy team at Elmbridge Borough Council.

This consultation is open from 12 Oct 2015 at 09:00 to 9 Nov 2015 at 16:00.

The Council has published the Draft Flood Risk Supplementary Planning Document (SPD) for consultation. The SPD has been prepared to support Core Strategy Policy CS26: Flooding and policies within the Development Management Plan. It will help to ensure that flood risk to and from new development is fully taken into account and that appropriate information accompanies planning applications.

We would like to hear your views on this document.

The SPD and supporting documents can be viewed online: http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/consultationHome

If you have any queries please do not hesitate to contact the Planning Policy Team on 01372474474 or planningpolicy@elmbridge.gov.uk

Appendix 3: Formal Consultation Letter



CMc Centre High Street, Esher Surrey KT10 9SD Switchboard: 01372 474474 DX: 36302 Esher Website: www.elmbridge.gov.uk

Sir/Madam Wates Homes Wates House Station Approach KT22 7SW

contact: Planning Policy telephone: 01372 474474 fax: 01372 474910 e-mail: planningpolicy@elmbridge.gov.uk my ref: FSPD/2015

date: 12 October 2015

Dear Sir /Madam

Consultation on Draft Flood Risk Supplementary Planning Document (SPD)

The Council has published the Draft Flood Risk Supplementary Planning Document (SPD) for consultation. The SPD has been prepared to support Core Strategy Policy CS28: Flooding and policies within the Development Management Plan. It will help to ensure that flood risk to and from new development is fully taken into account and that appropriate information accompanies planning

The Council is consulting on the draft SPD between 12 October and 9 November 2015.

The SPD and supporting documents can be viewed online:

at http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/consultationHome

A hard copy of the SPD can be viewed at:

- Elmbridge Borough Council, Civic Centre, High Street, Esher, KT10 9SD between 8.45am-5pm (Monday to Thursday) and 8.45am-4.45pm (Friday)
 All libraries in the Borough see the Surrey County Council website surreycc.gov.uk or call 0300 200 1001 for locations and opening hours

All comments/representations must be submitted by 4pm on 9 November 2015 and can be submitted

- Online consultation portal http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/ consultationHome
- · Email to planningpolicy@elmbridge.gov.uk







Strategic Director and Deputy Chief Executive

- Chief Executive: Robert Moran

 Post to the Planning Policy Team, Planning Services, Elmbridge Borough Council, Civic Centre, High Street, Esher, KT10 9SD

When submitting comments/representations via email or post please use the 'Representations Form' which can be downloaded via http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/ consultationHome or contact the Planning Policy Team for a hard copy.

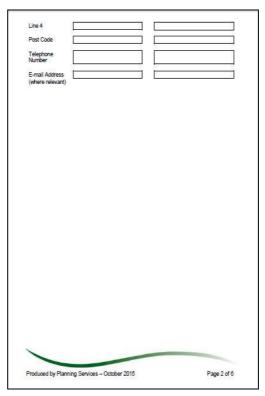
If you have any further queries please do not he late to contact the Planning Policy Team using the details above.

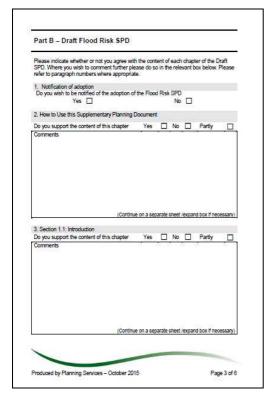
Yours faithfully

Karen Fossett Head of Planning Services

Appendix 4: Representation Form (Questionnaire)





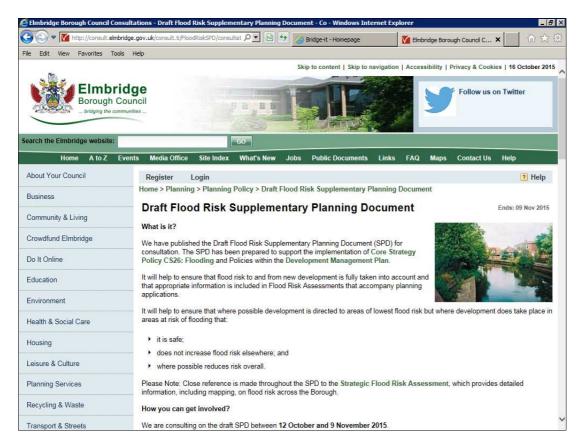


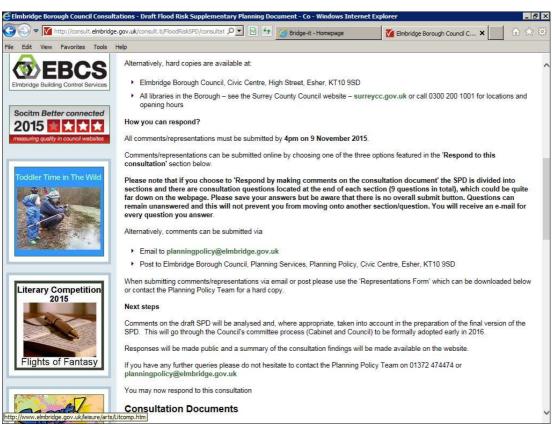
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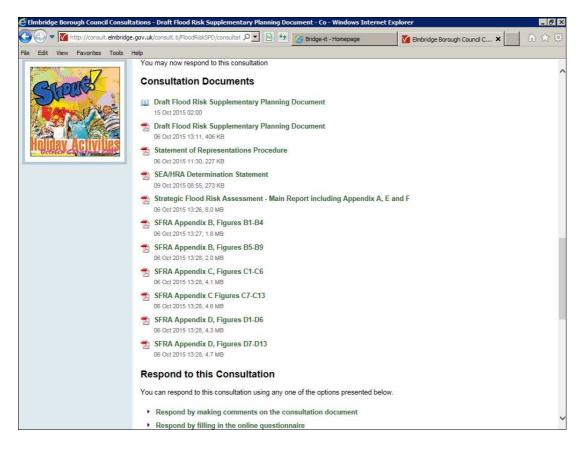
 Section 2.3: Part 3 of FRA: Assessing floor Do you support the content of this chapter 	Yes		No	П	Partly	
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(Continu	e on a se	parate :	sheet	/expan	d box if ne	ecessary)
8. Section 2.4: Part 4 of FRA: Avoiding flood						
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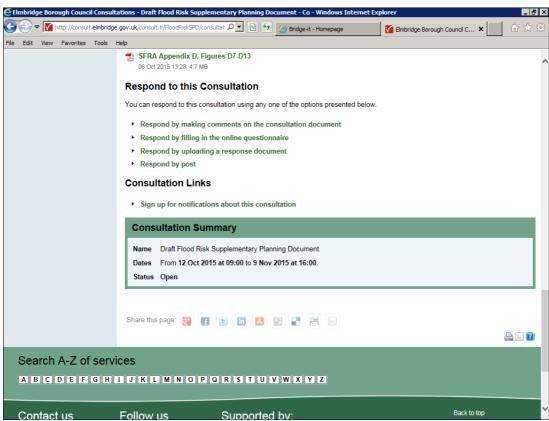
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Planning Services Elmbridge Borough Council	
Civic Centre High Street	
Esher KT10 9SD	
01372 474474 planningpolicy@elmbridge.gov.uk	
www.elmbridge.gov.uk/planning	
Produced by Planning Services – October 2015	Page 6 of 6

Appendix 5: Consultation Homepage

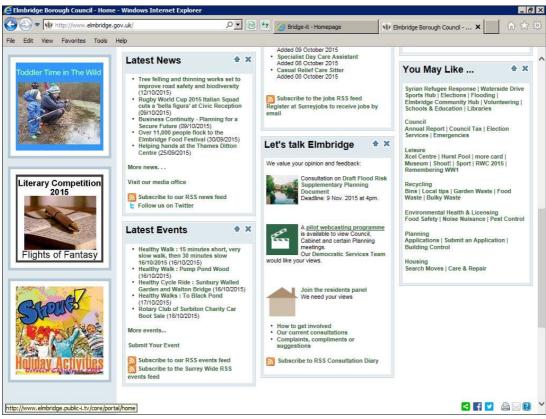








Appendix 6: Elmbridge Borough Council Homepage and Planning Policy Update webpage





Appendix 7: Newpaper Advert



Consultation on the Draft Flood Risk Supplementary Planning Document (SPD)

Elmbridge Borough Council has published a draft SPD on Flood Risk for consultation. The consultation starts on Monday 12 October at 9am.

This document will help ensure that flood risk to and from new development is fully taken into account and that appropriate information is included in Flood Risk Assessments that accompany planning applications.

More information about the consultation can be found at consult.elmbridge.gov.uk.

Alternatively you can view the SPD at the Civic Centre, between 8.45am- 5pm (Monday to Thursday) and 8.45am- 4.45pm (Friday).

All comments must be received by 4pm on Monday 9 November 2015. You can submit your comments in a number of ways:

• Online: consult.elmbridge.gov.uk

• Email: planningpolicy@elmbridge.gov.uk

• In writing: The Planning Policy Team, Planning Services,

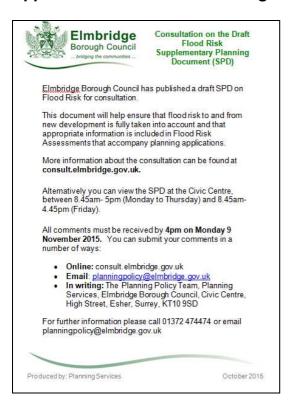
Elmbridge Borough Council, Civic Centre, High

Street, Esher, Surrey, KT10 9SD

For further information please call 01372 474474 or email planningpolicy@elmbridge.gov.uk



Appendix 8: Poster for all Borough Noticeboards

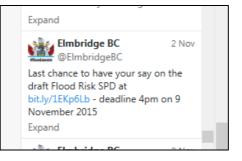


Appendix 9: Tweets









Appendix 10: Statement of Representations Procedure



Elmbridge Borough Council

Planning and Compulsory Purchase Act 2004 The Town and Country Planning (Local Planning) (England) Regulations 2012

Regulation 12 Public Participation

Draft Flood Risk Supplementary Planning Document Statement of Representations Procedure October 2015

Supplementary Planning Documents (SPDs) may be prepared to provide greater detail on the Local Development Plan Document (DPD) policies. The National Planning Framework (NPPF) supports the production of SPDs where they can help applicants to make successful applications.

The Draft Flood Risk Supplementary Planning Document (SPD) has been prepared to support Core Strategy Policy CS28: Flooding and policies within the Development Management Plan. It will help to ensure that flood risk to an information accompanies planning applications.

Consultation

In accordance with the Town and Country Planning (Local Planning) (England) Regulations 2012, the SPD is subject to public consultation as detailed below:

The Council is consulting on the draft SPD between 12 October and 09 November 2015.

The Planning Service maintains a database of statutory (specific consultation bodies and duty to cooperate bodies) and non-statutory consultees. Letters or emails have been sent out to notify consultees of the consultation period and to let them know where to find further information and how to make representations. The individual SPD web page provides details of the consultation:

http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/consultationHome

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Copies of the Documents

The SPD and supporting documents can be viewed online:

 Online consultation portal – http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/consultationHo

A hard copy of the SPD can be viewed at,

- Elmbridge Borough Council, Civic Centre, High Street, Esher, KT10 9SD between 8.45am-5pm (Monday to Thursday) and 8.45am-4.45pm (Friday)
 All librarie in the Borough see the Surrey County Council website www.surreyco.gov.uk or call 0300 200 1001 for locations and opening hours

Representations

All comments/representations must be submitted by 4pm on 09 November 2015 and can be submitted via:

- Online consultation portal http://consult.elmbridge.gov.uk/consult.ti/FloodRiskSPD/consultationHo
- me

 Email to planningpolicy@elmbridge.gov.uk
- Post to Planning Policy, Planning Services, Elmbridge Borough Council, Civic Centre, High Street, Esher, KT10 9SD

When submitting comments/representations via email or post please use the Representations Form' which can be downloaded via http://consult.elmbridge.gov_uk/consult.ti/FloodRiskSPD/consultationHome or contact the Planning Policy Team for a hard copy.

Responses will be made public and a summary of the consultation findings will be made available on the website.

For further information, email planningpolicy@elmbridge.gov.uk, or telephone 01372 474474

Produced by: Planning Services - October 2015

Page 2 of 2

Appendix 11: Schedule of Representations received following the Draft Flooding SPD Consultation

The first question asks whether the respondent wishes to be notified of the adoption of the Flood Risk SPD. The bodies that wish to be notified are detailed at appendix1.

Respondent Name	Organisation/ Resident Population	Response	Council's Response		
General Comn	General Comments or no comments to make on Draft Flood Risk SPD				
Alan Byrne	Historic England	Thank you for the opportunity to comment on the above document. Historic England has no comments to make on the draft Flood Risk SPD at this time.	Noted		
Amanda Purdye	Civil Aviation Authority	Elmbridge District is outside of our 15km safeguarding circle, being the area that we would be concerned with regard to flood attenuation and drainage schemes that may attract birds. Elmbridge is only situated within our 30km wind turbine safeguarding circle and therefore we would only wish to comment on any proposals/policies that include wind turbines.	Noted		
Andrew Hiley	Transport for London	Thank you for consulting TfL Borough Planning. I have no comments on the draft SPD.	Noted		
Hannah Cook	Spelthorne Borough Council	Thank you for consulting Spelthorne Borough Council on the Elmbridge Borough Council Draft Flood Risk SPD. We do not have any comments on the document.	Noted		
James McCabe	Wokingham Borough Council	Thank you for consulting Wokingham Borough Council on the Elmbridge Draft Flood Risk Supplementary Planning Document. WBC has no comment to make with regard to the Document.	Noted		
John Cheston	Mid Sussex District Council	Thank you for the invitation to comment on your Draft Flood Risk SPD. I am pretty sure that this will have no planning implications for Mid Sussex District.	Noted		
Mike Waite	Surrey Wildlife Trust	We have viewed the document and find it generally helpful. We particularly welcome the inclusion/detail of	Noted		

		Para. 2.5.29-31 (Riverside Development).	
Gillian Fensome	Natural England	Natural England does not consider that this draft SPD poses any likely or significant risk to those features of the natural environment for which we would otherwise provide a more detailed consultation response and so does not wish to make specific comment on the details of this consultation. We would be happy to comment further should the need arise but if in the meantime you have any queries please do not hesitate to contact us.	Noted
Simon Vince	Heathrow Airport Limited	Elmbridge Borough Council falls within the Aerodrome Safeguarding consultation areas for Heathrow Airport. Within this area the Planning Authority must consult the Airport Operator on development where the height of any building, structure, erection or works would affect the operation of the airport or the safe movement of aircraft i.e. potentially penetrate the protected surface. The aerodrome uses a variety of navigational aids, radio aids and telecommunications systems to facilitate air traffic control and aircraft movements. A new building, structure or extension because of its size, shape, location or construction materials can affect this equipment so the aerodrome must also be consulted to enable an assessment to be made of the potential impact on navigational aids.	Noted. Not considered relevant to the remit of the SPD.
		At night and in low visibility conditions pilots rely on approach and runway lights to align their plane with the runway and touch down at the correct point. Lighting elements of a development also have the potential to distract or confuse pilots, particularly in the immediate vicinity of the aerodrome and the aircraft approach paths. Safeguarding assessments therefore also consider the impact of lighting proposals for developments.	Noted. Not considered relevant to the remit of the SPD.
		The objective of the safeguarding process is to prevent any increase, and where possible reduce risk to the lowest practicable level, by designing out bird hazards.	Noted. Schemes which include the provision of large ponds and detention basins are likely to require the approval of the Local Lead Flood Authority (Surrey

		The developments likely to cause most concern are: the creation of areas of standing water in quarries, sewage works, nature reserves, lakes, ponds, wetlands and sustainable urban drainage systems.	County Council) who would assess the suitability of any proposed system. However, it is considered useful to highlight this possible constraint within the SPD given the Borough's proximity to Heathrow Airport. Inserted additional paragraph within section 2.5
Peter Almond	Resident	Provides a numbers of letters/e-mail correspondence to and from the EA in the response and states: Flood risk modeling for the River Rythe needs to be completed. There is no high probability of flooding at my property or for most of my neighbours. The flood records for the last flood in 1968 are conflicting and imprecise. Flood defences have been put in place since the last flood and thus the risk is reduced. The current flood risk maps are wrong.	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the areas of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document' acknowledging that the Environment Agency reviews and updates the Flood Map for Planning. This is currently undertaken on a quarterly basis and a rolling programme of detailed flood risk mapping is underway.
		Communication between Elmbridge, the EA and SCC to understand why adequately detailed FRAs could not be produced is not acceptable as it down to the lack of / poor data from the EA. Insurance companies should be told there is no flood risk in the area and should not be able to refuse to insure areas. Any study of the Rythe that does show that properties in Heathside are in the High risk of flooding category must be inspected by independent engineers and the parties affected.	The Environment Agency is currently developing a new model for the River Rythe and remodelling the Lower Thames between Hurley and Teddington and the Middle Mole. This will improve the current knowledge of flood risk within the Borough, and may marginally alter predicted flood extents in the future. The Environment Agency advises that if you believe that a particular location is not at risk of flooding, or if you have information that you believe may not have been taken into account, then contact should be made with the local Environment Agency office, which will consider your comments and will advise on the appropriate procedure.
Chris Colloff	Thames Water Property Services	Within the glossary reference is made to the DG5 register. The definition given the impression that the register lists at risk properties event if flooding hasn't occurred. This is not the case, the register records	Noted. Amendment made

		reported flooding occurring for operational and hydraulic reasons. The definition should therefore be revised to make this clear.	
lan Donaldson	Molesey Resident's Association	Supports the views of Cllr Mike Axton and Mr Gerald McAully. Please see their responses for details.	Noted
Sue Janota	Surrey County Council	The diagram on p.6 (Figure 1) of the PDF is a good summary / awareness of the development and flood risk. The diagram could do with being expanded in size so that it is easy to read.	Agreed. Amendment made
		Page 7 of the PDF: What are the implications of Flood Risk for development?" – In new developments the following text could be added - "where possible to manage surface water run-off on site."	Agreed. Amendment made
		Page 44: In general, reference Surrey County Council website links e.g. Surrey LFRMS. Risk from all sources should be considered i.e. fluvial, groundwater and surface water.	Noted
		Appendix 2, page 51: Flood Risk Assessment Proforma: please check the links in the Reference to FRA section. Please add the SuDS proforma and provide a link to the Surrey County Council website: http://www.surreycc.gov.uk/people-and-community/emergency-planning-and-community-safety/flooding-advice/more-about-flooding/suds-planning-advice	Noted. Links reviewed and updated
		Page 54: Need to clarify that the BGS licence is ok on SFRA appendix maps.	Noted.

Tony Howe	Surrey County Council	This is a brief response to indicate that I have no comments to make on the text or the contents of the document itself. As a general observation, some flood alleviation proposals may in the future impact upon Elmbridge's Heritage Assets or archaeology, especially if they involve ground disturbance. On a case-by-case basis, this impact should be examined through the appropriate assessment procedures, as set out in the relevant section(s) and policies of the Elmbridge Borough Council Local Plan.	Noted.
Jack Moeran	Environment Agency	Welcome this Supplementary Planning Document covering Flood Risk. Please that it is well structure, easy to understand and that the tone of language used and terminology is accessible.	Support noted
		Use of bold text to highlight the main point is useful, as is the sign posting to relevant documents where further information can be obtained from. Advise it may be prudent for these links and references to be checked at time to ensure they remain up to date and relevant.	Noted
		Provision of a FRA pro-forma offers a way for applicants to approach the FRA process in a methodical and informed manner	Noted
	low to Use this Supplement the content of this chapte	nentary Planning Document er?	
Paul Killick	Weyside Marine Services	Yes	Support noted
Revd Johnson	All Saints Weston Green Church	Yes	Support noted
Ray Spary	The Weybridge Society	Partly- It should be clear that by using the single word "development" it means all of the following:- New building Extension of existing building Rebuild of existing building Any changes to garden heights, driveways, patios, walls, materials used, layout of area Any changes of flood flow or capacity.	Agree in part. Definitions of the types of development have been clarified in Part 2.1 of the SPD. It should be noted that the definition of 'development' is restricted by that set in the Town and County Planning Act 2004 (as amended).

		Please note that the word "development" is not defined in the Glossary.	
M R Sullivan	Wey Road and Round Oak Road Residents Association	Partly- The term "development" should be specifically defined (perhaps in the Glossary) to include redevelopment and include any of the following: "Any new building, any extension to, or re-construction of, an existing building, any change in existing ground level, and/or any change in the storage, and/or flow, of flood water." This will ensure that large extensions, and the	Agree in part. Definitions of the types of development have been clarified in Part 2.1 of the SPD. It should be noted that the definition of 'development' is restricted by that set in the Town and County Planning Act 2004 (as amended).
		cumulative effect of smaller ones, are prevented from decreasing a floodplain, and from causing additional impedance, both to the detriment of immediate neighbours in particular, and the community in general.	
		Definition of 'minor development' should be reduced to 25m2 or 5% increase in footprint in zones 2 & 3	
		Footnote 8- curtilage to be changed to footprint	The definition does include the erection of outbuildings within the curtilage of dwelling which would be used for purposes incidental to the use of the existing dwellinghouse. The definition excludes any proposed development that would create a separate dwelling within the curtilage of the existing dwelling and advises that this would include the subdivision of a house into flats. The wording of the footnote has been revised to make this clearer.
		Appendix 3, paragraph 2- there should not be a sole reliance on the incorporation of flood reliance / resistance measures designed for the protection of property and residents alone, as total flood risk mitigation. This should be clarified in the text.	Noted. It considered that this is implied within the text, however the proposed measures will be considered on a site by site basis.
		Appendix 3, paragraph 4-Deletion of double negative 'not impeding flows'	Agree. Amendment made
		As it stands, the policy leaves open to argument whether or not sufficient effort has been made to	Noted. The onus is on the applicant to demonstrate

		incorporate flood mitigation measures. Suggest that policy should require underfloor voids to be incorporated where a proposed development will result in more than a 5% increase in existing footprint, or 25m2, whichever be the greater, and where no equally-compensatory measures have been include.	that every effort has been made. This will be assessed by the Council on a case by case basis.
Cllr Axton	Molesey Residents Association	Yes	Support noted
Jack Moeran	Environment Agency	Under the heading 'What is a Flood Risk Assessment' the paragraph starts off with FRA. Although reader should understand the abbreviation, might be useful to state Flood Risk Assessment followed by the abbreviation so it's clear.	Agreed. Amendment made.
		Repetition of River Wey in 'what are the types of flood risk in Elmbridge' paragraph.	Agreed. Amendment made.
			Agreed. Amendment made.
		Useful to include Annual Exceedance probability (AEP) event within the descriptions of the Flood Zones.	
			Agreed. Amendment made.
		Change 'an' for 'a' in front of FRA in 'What are the	
		implications of flood risk for developers paragraph'.	

Respondent Name	Organisation/ Resident	Response	Council's Response		
Question 3 - Section 1.1: Introduction Do you support the content of this chapter?					
Mr Raymond Spary	Weybridge Society	Yes. No Comment.	Support noted		
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Yes. None	Support noted		
Ms N Nockles	Resident	No. Environmental Agency's revised maps of flood risk (Rivers and Sea) for the Lower Thames (Hurley to Teddington) will not be published until the Spring of	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the areas of risk		

		2016. Until that is issued any consultation on flood risk is irrelevant. See Page 22 of Draft Flood Risk SPD, Table 11, "Providing information for Lower Thames, Hurley to Teddington', dated October 2015 Please note my questions: What effect will the planned phasing out of the Thames Barrier have on the risk of flooding for the lower reaches of the River Thames and Elmbridge? And As the Environment Agency states, "Local Planning Authorities (LPAs) prepare SFRAs (Strategic Flood Risk Assessment) in consultation with the Environment Agency and other stakeholders to determine local flood risk. Where is the EA's Assessment for our area? ref Environment Agency TE2100 Plan	within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document' acknowledging that the Environment Agency reviews and updates the Flood Map for Planning. This is currently undertaken on a quarterly basis and a rolling programme of detailed flood risk mapping is underway. The Environment Agency is currently developing a new model for the River Rythe and remodelling the Lower Thames between Hurley and Teddington and the Middle Mole. This will improved the current knowledge of flood risk within the Borough, and may marginally alter predicted flood extents in the future.		
Miss G Pacey	Runnymede Borough	Yes	Support noted		
Mr Temple	Brooklands Museum Trust	Yes	Support noted		
Mr Cooke	Thames Ditton & Weston Green Residents Association	Yes	Support noted		
Cllr Axton	Molesey Residents Association	Yes	Support noted		
Question 4 - Section 1.2: Policy framework and guidance Do you support the content of this chapter?					
Mr Raymond Spary	Weybridge Society	Partly. Table 1 - Flood risk management role and responsibilities. Elmbridge Borough Council should also be responsible to monitor and control the development to ensure it is completed correctly and not subsequently amended.	The Council has planning enforcement powers that it can use when there is a breach in planning control. The Council does not actively monitor individual developments, however investigates potential breaches that have been brought to the Council's attention.		

		Where is the detail to show how SuDS is to be provided in new builds or extensions of various sizes in various locations. It should not be limited to areas of flood risk.	Policy CS26 states that 'all development within Flood Zones 2 and 3 will require surface water runoff to be controlled, as near to its source as possible and at green field rates'. Paragraphs 2.5.37-2.5.46 of the Draft SPD provides guidance on surface water management and includes details on SuDS techniques. The advice contained within this section of the SPD can be applicable to development of all scales and to sites located outside of areas of flood risk. For sites outside of areas of risk of flooding Surface Water Drainage details are required for Major development.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Partly. For all development in Flood Zones 2 & 3, a post-completion inspection should be included as a final stage in the building control process to ensure compliance with an approval, particularly to sign off that all conditions pertaining to flood risk have been met.	The Council has Planning Enforcement powers that it can use when there is a breach in planning control. The Council does not actively monitor individual developments, however investigates potential breaches that have been brought to the Council's attention.
Ms N Nockles	Resident	Partly.	Support noted
Miss G Pacey	Runnymede Borough	Yes.	Support noted
Mr Temple	Brooklands Museum Trust	Yes	Support noted
Mr Cooke	Thames Ditton & Weston Green Residents Association	Yes	Support noted
Cllr Axton	Molesey Residents Association	Yes	Support noted
Sue Janota	Surrey County Council	1.2.6: Core Strategy: The risk from flooding is from all sources; combination of fluvial, surface water and groundwater.	Agreed. Amendment made.
Jack Moeran	Environment Agency	Page 5 Table 1 – Environment Agency is also a statutory consultee in the planning process to the River Management Authorities (RMAs) this should be included as a bullet point under 'Role in relation to flood risk' column	Agreed. Amendment made.

Question 5 - Section 2.1: Flood risk and the planning proces	S
Do you support the content of this chapter?	

Mr Raymond Spary	Weybridge Society	Partly. Table 7 needs to be revised as it is very confusing and indicates possible developments that will cause flooding elsewhere. 1. Minor development. This note needs to be restructured, it gives all sorts of possible challenges to the meaning of the SPD. The use of the words "(excluding minor development)" should not be used. Minor needs to be defined at a tenth of the size i.e. 25 sqm as it gives the indication that 250 sqm has an insignificant effect on flooding. As for the rest of the note I am not sure what it means, a note should deal with just one subject.	Noted. The definition of 'minor development' in relation to flood risk is set by Government within the National Planning Practice Framework. The final SPD will refer to 'small scale development' rather than 'minor development', to avoid confusion with the classifications of development for the purposes of planning applications. Section 2.1 of the SPD has been revised to include definitions of development types.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Seek the improvement in the requirement for, the quality before acceptance of, and the consideration given to, Flood Risk Assessments submitted as part of the planning process, particularly where such applications fall within the Environment Agency's definition of "Minor development", where only standing advice is available.	Noted. The role of the SPD is to provide guidance to applicants to assist them providing sufficient information within their FRAs. The proficiency or otherwise of the submitted information will be assessed along with other material planning considerations during the determination of the application. It is not appropriate to assess the quality of the information submitted at the validation stage.
		Partly. A) 2.1.2 (Note 3 - Definition of "Minor Development"): The term "curtilage" used in the final sentence should be amended to "footprint". The intention here is to allow the sub-division of an existing building without any increase to its footprint. As it stands, the Note would FAIL TO EXCLUDE the development of a separate dwelling anywhere within the boundary of an entire site i.e. its curtilage.	The definition does include the erection of outbuildings within the curtilage of dwelling which would be uses of purposes incidental to the use of the existing dwellinghouse. The definition excludes any proposed development that would create a separate dwelling within the curtilage of the existing dwelling and advises that this would include the subdivision of a house into flats. The wording of the footnote has been revised to make this clearer.
		Development and re-development should be treated in exactly the same manner as each other in the planning and inspection processes.	Noted. The distinction needs to be made to prevent the unnecessary 'blighting' of existing developed areas within the 1 in 20 year flood outline.

		Need to recognise the cumulative effect of minor development.	The SPD and the SFRA recognise the potential for both small scale and permitted development to be considered to lead to a cumulative impact on localised flood risk. Based on the recommendations of the SFRA, Appendix 2 of the SPD sets out the Council's localised approach to all applications, including small scale development within Flood Zone 3b (Developed Land).
		Seek to treat any application which includes any structure below existing ground level as inappropriate.	Revised Table 8 provides guidance on when basements would be considered inappropriate. This would apply for all structure below existing ground
		B) .2.1.8 (Appendix 3, para 2, point 9): As it stands, the point suggests that the incorporation of flood	level.
		resistance/resilience measures designed only for the protection of property and residents will be accepted in isolation as total flood mitigation. Such measures will not mitigate communal flood risk which is the overarching intention of the SPD.	Noted. Appendix 3 (now 2 in the amended SPD) advises that it is likely that a combination of on and off site measures will be required.
		Seek the removal of any further Permitted Development Rights from all properties within Flood Zones 2 and 3, including the temporary increases set to expire on 31 May 2019 permitted under the Town and Country Planning (General Permitted Development) (England) Order 2015.	Noted. As advised in Appendix 3 (now 2 in the amended SPD) of the SPD, the Council will consider the imposition of an Article 4 in the future to remove permitted development rights to ensure that flood risk can be fully assessed in Flood Zone 3b.
Ms N Nockles	Resident	No. Environmental Agency's revised maps of flood risk (Rivers and Sea) for the Lower Thames (Hurley to Teddington) will not be published until the Spring of 2016. Until that is issued any consultation on flood risk is irrelevant.	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the areas of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document' acknowledging that the Environment Agency reviews and updates the Flood Map for Planning.
Miss G Pacey	Runnymede Borough	Yes. Table 7 lists the types of development that are appropriate in different flood zones. Para 2.1.8 'encourages' applicants to proceed with applications for such uses with an FRA. However table 7 lists types of development that are not by definition 'appropriate' and also lists types of development that are only acceptable	The content of Table 'Development type and appropriate uses' (Table 8 in the amended SPD) is based on the national guidance. Officers have reviewed the contents of the table and provided further clarification where possible.

		in the flood zones if the sequential and/or exception tests are first passed. This could be a bit misleading for the reader. Perhaps it would be helpful to clarify that table 7 contains the types of appropriate development in each flood zone and in addition the types of development that may also be acceptable but only if they first pass the relevant tests. In table 7 it may be helpful to split the types of development referenced into appropriate and may be acceptable if the relevant tests are first passed. In regard to the latter better cross referencing to chapter 2.4 could be helpful. Table 8 is helpful.	The requirements within the SPD vary depending on the type of development proposed and throughout the document distinctions are made between 'all development', 'major development', 'minor development', 'other development' and 'small scale development'. These definitions are set within legislation, national policy and guidance. To assist applicants, Officers have included definitions of the types of development within the SPD (see Section 2.1.5).
			Noted.
Mr Temple	Brooklands Museum Trust	Partly. Brooklands Museum would be concerned about any effect that the restrictions envisaged on development in Zone 3b could have on the financial and heritage sustainability of the Museum (eg being able to move vulnerable exhibits under cover)	Noted. Applications will be assessed on a case by case basis. Section 3.3 of the SPD provides advice on the Sequential and Exception Tests. It is advised that any forthcoming application is supported by a sufficient Flood Risk Assessment.
Mr Cooke	Thames Ditton & Weston Green	No. Re para 2.1.8	
	Residents Association	In general, we believe that the guidance under all headings conflicts with the Core Strategy Policy in that it suggests that development in areas subject to flooding will only be challenged in the most extreme circumstances. It also fails to provide officers with guidance as to what cumulative risks might suggest that an application should be rejected. The wording as suggested is open to far too much interpretation and this will increase the likelihood of appeals against	The document is to assist applicants in understanding how the Council will implement CS26 and consider flood risk as part of the planning application process. It provides information on identifying flood risk and provides a toolkit for preparing a Flood Risk Assessment (FRA). It is only through the FRA that potential impact of a development on flooding can be understood.
		adverse decisions by developers and consequent increased costs to the Council. In particular, the expression – 'Regard will be had to whether the site is also affected by groundwater flooding' - this wording will not provide officers with any sort of a yardstick to enable them to make decisions	This is especially important for small- scale developments in areas at risk from flooding from rivers and /or other sources where the local requirements of the Core Strategy and the SPD, informed by the SFRA, exceed that of national guidance and EA standing advice.
		that are in line with the overriding Core Strategy. Our greatest concern is over the wording in the section	Each planning application is assessed on its own merit. It is not possible for all policy and guidance to be prescriptive and that with all planning matters there

		'Flood Zone 3a (High Probability)'. The wording here seems to suggest that residential development is likely to get the green light by use of the wording - More Vulnerable development can be considered - Our preferred option would be to exclude residential development in these areas altogether however, if this is not to be the case there has to be a more defined approach to this area. A better wording would, we feel be - More Vulnerable development might be considered in very exceptional circumstances – or something along these lines.	will be an element of interpretation. By ensuring that the right information is set out in any FRAs supporting an application, the Council will be able to consider the potential impacts of development in relation to flood risk with more accurately and on a site specific basis. Officers have clarified within the SPD that the completion of an FRA will not automatically mean that the development is acceptable in flood risk terms.
		Re para 2.1.19 We feel that applicants should be reminded that whilst they are encouraged to engage in pre-application dialogue, all planning applications are, potentially, subject to approvals by the Area Planning Sub-Committees and the Planning Committee. We feel this is important to protect the Council from potential claims for costs at Appeal Hearings. Much of the judgement in relation to these matters is subjective and the fact that an officer may fail to recognise risks associated with an application will not prevent an elected representative of the Council bringing their own, local knowledge and experience to bear.	The vulnerability classifications and the triggers for an Exceptions Test are set within national planning policy and guidance to which the Council should adhere to in its formulation of the Local Plan and when determining planning applications. Agreed. Amendment made. All pre-application advice issued by the Council is done so without prejudice to any future decision made the Council. This is clearly set out within the Council's pre-application correspondence and service charter.
Cllr Axton	Molesey Residents Association	Re para 2.1.8 In general, we believe that the guidance under all headings conflicts with the Core Strategy Policy in that it suggests that development in areas subject to flooding will only be challenged in the most extreme circumstances. It also fails to provide officers with guidance as to what cumulative risks might suggest that an application should be rejected. The wording as suggested is open to far too much interpretation and this will increase the likelihood of appeals against adverse decisions by developers and consequent	The document is to assist applicants in understanding how the Council will implement CS26 and consider flood risk as part of the planning application process. It provides information on identifying flood risk and provides a toolkit for preparing a Flood Risk Assessment (FRA). It is only through the FRA that potential impact of a development on flooding can be understood. This is especially important for small- scale developments in areas at risk from flooding from rivers

increased costs to the Council.

In particular, the expression – 'Regard will be had to whether the site is also affected by groundwater flooding' - this wording will not provide officers with any sort of a yardstick to enable them to make decisions that are in line with the overriding Core Strategy.

and /or other sources where the local requirements of the Core Strategy and the SPD, informed by the SFRA, exceed that of national guidance and EA standing advice.

Each planning application is assessed on its own merit. It is acknowledged that it is not possible for all policy and guidance to be prescriptive and that with all planning matters there will be an element of interpretation.

By ensuring that the right information is set out in any FRAs supporting an application, the Council will be able to consider the potential impacts of development in relation to flood risk with more accurately and on a site specific basis.

Officers have clarified within the SPD that the completion of an FRA will not automatically mean that the development is acceptable in flood risk terms.

The vulnerability classifications and the triggers for an Exceptions Test are set within patients belong a policy.

The vulnerability classifications and the triggers for an Exceptions Test are set within national planning policy and guidance to which the Council should adhere to in its formulation of the Local Plan and when determining planning applications.

Our greatest concern is over the wording in the section 'Flood Zone 3a (High Probability)'. The wording here seems to suggest that residential development is likely to get the green light by use of the wording - More Vulnerable development can be considered - Our preferred option would be to exclude residential development in these areas altogether however, if this is not to be the case there has to be a more defined approach to this area. A better wording would, we feel be - More Vulnerable development might be considered in very exceptional circumstances – or something along these lines.

Re para 2.1.19

We feel that applicants should be reminded that whilst they are encouraged to engage in pre-application dialogue, all planning applications are, potentially, subject to approvals by Area Planning Committees and/or Full Council. We feel this is important to protect the Council from potential claims for costs at Appeal Hearings. Much of the judgement in relation to these matters is subjective and the fact that an officer may fail to recognise risks associated with an application will not prevent an elected representative of the Council bringing their own, local knowledge and experience to

Agreed. Amendment made. All pre-application advice issued by the Council is done so without prejudice to any future decision made the Council. This is clearly set out within the Council's pre-application correspondence and service charter.

		bear.	
Chris Colloff	Thames Water Property	In relation to surface water management, should development proposals indicate that all other means of surface water disposal have been exhausted and the developer intends to discharge to the public network then Thames Water should be consulted.	Noted
		In relation to consultation with Thames Water, the document 'Water Services Infrastructure Guide for Local Planning Authorities' sets out the type of applications that Thames Water would want to be consulted on and the information that would be required.	Noted
Sue Janota	Surrey County Council	Table 8: Future Surrey County Council development: More information regarding the pre-application planning process will be provided by the County Council at a later date.	Noted
Jack Moeran	Environment Agency	Page 12, 2.1.8, Table .7- Repeat use of word 'not' in FZ3b description	Agreed. Amendment made.
		Page, 14, 2.1.15 With respect to Flood Defence Consent, any works in, over or under the channel of a main river or within eight metres of the top of the bank or landward toe of any flood defences require the Environment Agency's prior Consent. The 20m is the distance from a main river that the Environment Agency is consulted on under Flood Risk Standing Advice.	Agreed. Amendment made.
		2.1.17 Last bullet point, this again refers to Flood Defence Consent being required for any development within 20m of a main river. Please see the above comment for Section 2.1.15.	Agreed. Amendment made.
		Page 17, Table 9. Flood Defence Consent is required for any works within 8m of a main river, but also for any works in, over or under the channel of a main river. If a watercourse benefits from the presence of flood defences, the Byelaw width is measured to be 8m landward from the toe of the flood defences.	Agreed. Amendment made.

	ection 2.2: Parts 1 & 2 c rt the content of this ch	of FRA: Site information and proposed development apter?	
Mr Raymond Spary	Weybridge Society	Party. 2.2.2 Need to add height as being one of the most important data requirements. Too much account is being made of "vulnerability of its users" this is far less important than the overall effect of	Assume this refers to ground level, rather than height. Agreed amendment made. The vulnerability classifications are set within the national Planning Practice Guidance. The
		the change of flood risk to the area. If you are to consider this risk then you need to discuss and define for instance safe access and escape.	classification of the proposed use/s is a key factor in determining whether a proposal is appropriate or will require an exceptions test. Section 3.4 provides guidance on a range of
			measures to manage and mitigate flood risk to ensure the development is safe for its lifetime; does not increase the risk of flooding elsewhere and where possible, reduces flood risk overall. The SPD requires FRAs to include a plan showing proposed safe access/ egress and / or safe refuge.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Partly. There is still too much emphasis on the protection of property and/or residents over the need to control the effect of changes in flood risk caused by development.	The remit of the SPD is to assist applicanst understand how the Council will implement planning policies and consider flood risk as part of a planning application. Core Policy CS26 firstly seeks to direct new development to the lowest possible flood zone. The introduction, Parts 2.1 and 3.3 of the SPD have been amended to place greater emphasis on this element of the policy.
		There seems to be no requirement to take existing ground levels into consideration.	Agreed amendment (3.1.2 Site Information).
Ms N Nockles	Resident	Environmental Agency's revised maps of flood risk (Rivers and Sea) for the Lower Thames (Hurley to Teddington) will not be published until the Spring of 2016. Any/all site information and proposed development is premature until flood risks for Thames (Hurley to Teddington) are revised and published by the Environment Agency.	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the areas of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document'

			acknowledging that the Environment Agency reviews and updates the Flood Map for Planning.
Miss G Pacey	Runnymede Borough	Yes	Support noted
Mr Temple	Brooklands Museum Trust	Yes	Support noted
Mr Cooke	Thames Ditton & Weston Green Residents Association	Yes	Support noted
Cllr Axton	Molesey Residents Association	Yes	Support noted
	section 2.3: Part 3 of FR rt the content of this ch		
Mr Raymond Spary	Weybridge Society	Partly. Para. 2.3.10 indicates that any areas that have previously had development without proper flood mitigation can be continued to be developed on a case by case basis. All development should be required to decrease the flood risk to the property and the area.	Noted. The SPD advises that 'in accordance with national policy, existing building footprints where they can be demonstrated to exclude floodwater will not be defined as Functional Floodplain'. This will be determined on a case by case basis. Development proposed in such sites (subject to sequential and exceptions testing, as applicable) should demonstrate how the proposal will be made safe, will not increase flood risk elsewhere and where possible will reduce flood risk overall.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Partly. Para 10 seems to suggest that past development with little/no incorporation of flood mitigation measures may follow the same criteria. All development should be required not to increase the flood risk to either property or community.	Noted. The SPD advises that 'in accordance with national policy, existing building footprints where they can be demonstrated to exclude floodwater will not be defined as Functional Floodplain'. This will be determined on a case by case basis. Development proposed in such sites (subject to sequential and exceptions testing, as applicable) should demonstrate how the proposal will be made safe, will not increase flood risk elsewhere and where possible will reduce flood risk overall.

		Teddington) will not be published until the Spring of 2016. Until that is issued any consultation on flood risk is irrelevant.	risk. It does not specifically identify the areas of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document' acknowledging that the Environment Agency reviews and updates the Flood Map for Planning.
Miss G Pacey	Runnymede Borough	Yes. 2.3.29 Is any part of Elmbridge also at risk from flooding from reservoirs that are located outside the Borough boundary? If so it may be helpful to confirm this here.	Agree. Amendment made. The Environment Agency dataset 'Risk of Flooding from Reservoirs' shows that the northern fringe of Walton on Thames Settlement Area could be flooded if the Queen Mary Reservoir located within the neighbouring borough of Spelthorne was to fail and release the water it holds. It should be noted that due to the active management and regular maintenance of these structure, there is a very low risk of the reservoirs failing.
Mr Temple	Brooklands Museum Trust	Yes. Brooklands Museum is concerned that the SFRA does not fully record the presence of, and importance of, the flood compensation works which were required for the development of Mercedes-Benz World in 2004-6, and the impact that those works should have on potential flooding in the Brooklands area	Noted. This would need to be addressed in any forthcoming site specific FRA.
Mr Cooke	Thames Ditton & Weston Green Residents Association	Partly. Re para 2.3.11 The Environment Agency is currently undertaking a modelling study for the River Rythe We would like to see some target date for completion of this work	Refer to the Environment Agency
Clir Axton	Molesey Residents Association	Partly. Re para 2.3.11 The Environment Agency is currently undertaking a modelling study for the River Rythe We would like to see some target date for completion of this work	Refer to the Environment Agency

Chris Colloff	Thames Water Property Services Ltd	Partly. The text reminding applicants to liaise with Thames Water about connections to the sewer system is supported. However, it should be noted that development in areas where there is no historic sewer flooding could potentially lead to sewer flooding either on site or elsewhere in the catchment. Thames Water welcomes the opportunity to take part in pre-submission discussions with all developers. Such discussions will help to identify and resolve possible problems before an application is submitted and should ensure that the response period is minimised when formal consultation is undertaken by the LPA.	Noted Noted
Sue Janota	Surrey County Council	2.3.2.2: This information is available from the EA surface water uFMfSW dataset.	Agreed. Reference made.
Jack Moeran	Environment Agency	Page 20, 2.3.8, Please change 'regular modelling' to 'updates to flood risk modelling' Page 22, 2.3.11, Table 11. Currently the report states April 2015 as an estimated date for the Lower Thames Mapping to be delivered. Whilst the 1D model has been completed, the more detailed 2D Modelling is still being worked on. We suggest that wording is changed to the estimated date for detailed Lower Thames Mapping as early 2016. Page 22, 2.3.12 Regarding a Product 4, this relates to the depth and extent of flooding where it has been modelled, but it does not provide velocity and hazard as part of the package.	Agreed. Amendment made. Noted. Amendment made. Agreed. Amendment made.
		Page 22 'Taking account of climate change', it is worth noting that updated guidance on how to include climate change into future assessments of flood risk is due to be released in the next few months. This may change the current guidance on the allowance that should be included to account for climate change over the lifetime of a development. The guidance given here is relatively	Noted. Reference made to anticipated update. FRAs should take account of climate change using the most up to date data and guidance from the Environment Agency.

	ection 2.4: Part 4 of FR rt the content of this cl	high level, but a possible update to this section may be necessary in the light of any new information. Page 23, 2.3.16, Insert 'Flood' into sentence so it reads 'Lower Mole Flood Alleviation Scheme'. A: Avoiding flood risk napter?	Agreed. Amendment made.
Mr Raymond Spary	Weybridge Society	Partly. The following "1. Minor development" needs to be rewritten, it is confusing and could allow incorrect applications to be passed. "extensions with a footprint of 250 sqm or less" totally unacceptable this is far too big suggest even 25 sqm is too large. Below shows how such a high figure will easily result in large numbers of developments ruining the flood capacity. Quote Appendix 3 - 'Developed' areas within 1 in 20 year flood outline Whilst it is acknowledged that full compensation may not be possible on all minor developments, an applicant must be able to demonstrate that every effort has been made to achieve this and provide full justification where this is not the case.	Noted. The definition of 'minor development' in relation to flood risk is set by Government within the National Planning Practice Framework. The final SPD will refer to 'small scale development' rather than 'minor development', to avoid confusion with the classifications of development for the purposes of planning applications. Section 2.1 of the SPD has been revised to include definitions of development types. Appendix 2 states that small scale development within Flood Zone 3b (1in 20 year flood outline) requires that an FRA considers in detail, the flood risk implications of the development. Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage. Planning applications are assessed on a case by case basis and the onus is on the applicant to demonstrate that 'every effort has been made'. The Council will assess this information, and take a view to whether, on balance, the site specific FRA in its entirety has sufficiently demonstrated that the proposed development will be made safe; will not increase flood risk elsewhere and where possible will reduced flood

			risk overall. If the FRA fails to do so, then planning permission will be refused on flood risk grounds.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Partly. Appendix 3: Leaving open the inability to incorporate full flood compensation measures to justification creates unnecessary conflict and argument, and is fraught with the danger of precedent creation. The acknowledgment is far too general in nature, and is open to abuse. Who will determine whether "every effort has been made" to meet this requirement?	Appendix 2 states that small scale development within Flood Zone 3b (1in 20 year flood outline) requires that an FRA considers in detail, the flood risk implications of the development. Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage.
			basis and the onus is on the applicant to demonstrate that 'every effort has been made'. The Council will assess this information, and take a view to whether, on balance, the site specific FRA in its entirety has sufficiently demonstrated that the proposed development will be made safe; will not increase flood risk elsewhere and where possible will reduced flood risk overall. If the FRA fails to do so, then planning permission will be refused on flood risk grounds.
Ms N Nockles	Resident	No. Environmental Agency's revised maps of flood risk (Rivers and Sea) for the Lower Thames (Hurley to Teddington) will not be published until the Spring of 2016. Until that is issued any consultation on flood risk is irrelevant.	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the areas of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document'
			acknowledging that the Environment Agency reviews and updates the Flood Map for Planning.
Miss G Pacey	Runnymede Borough	Yes. Table below 2.4.3, second bullet point. States that the sequential test does not need to be applied if one has already been undertaken for development of the type proposed on the site in question. Is there a time limit that this would apply for before a new assessment	Agree that a previous assessment cannot be relied upon indefinitely. In accordance with the NPPF and as part of any forthcoming plan preparations, including potential allocation of sites for development, the Sequential Test will be applied to demonstrate that

	would be required (e.g. 1 year, 3 years, 5 year Surely a previous assessment cannot be relief indefinitely? I think that the explanation of what is meant be reasonably available in para 2.4.7 is helpful. para 2.4.11: it is stated that applicants will be to demonstrate the sustainability benefits of applications by assessing against the SA frartable 12. Is there a certain number of objective have to meet? Or could meeting one of the objectives apply to each type of application. No real guid given as to how Elmbridge would assess if patest had been passed but I appreciate that this be difficult to quantify.	probability of flooding for the type of development or land use proposed. The evidence base behind the allocations within any forthcoming updated Local Plan, namely the Land Availability Assessment (LAA) which includes land for residential and employment uses. This will be reviewed on an annual basis. Noted. In terms of addressing Part 1 of the Exceptions test applicants will be expected to demonstrate the sustainability benefits of their application against the impact created from the development. This will be in conjunction with an assessment against the Council's Sustainability Appraisal framework. It is not possible to confirm that certain benefits will always outweigh the flood risk and Part 1 of an Exceptions test will be
Mr Temple Brooklands N Trust	organisation like Brooklands Museum which in particular site and cannot therefore contemplative proposed developments on other sites which vulnerable.	s tied to a late putting lare less
Mr Cooke Thames Ditto	on & No. In general, we feel that, despite the fact t	nat Noted.

Clir Ayton	Weston Green Residents Association	Thames Ditton and Weston Green are areas very vulnerable to flooding, the Sequential Test is largely irrelevant given that most applications are for small, unique sites where comparisons are very difficult to make. Para 2.4.9 The Exception Test wording gives very little indication to Case Officers as to the weight of considerations – 'It must be demonstrated that the development provides wider sustainability benefits to the community that outweigh flood risk'. How much weight and to what? Example – an application would appear to be capable of passing the exception test by virtue of it providing 'sufficient housing to enable people to live in a home suitable to their needs and which they can afford'. – This cannot be seen to be in line with the Core Strategy which states that Development must be located, designed and laid out to ensure that it is safe; the risk from flooding is minimised whilst not increasing the risk of flooding elsewhere; and that residual risks are safely manage Again, we feel that this is an area open to far too much interpretation potentially leading to a conflict with the Core Strategy and/or greater numbers of appeals.	In terms of addressing Part 1 of the Exceptions test applicants will be expected to demonstrate the sustainability benefits of their application against the impact created from the development. This will be in conjunction with an assessment against the Council's Sustainability Appraisal framework. It is not possible to confirm that certain benefits will always outweigh the flood risk and Part 1 of an Exceptions test will be considered on an individual basis taking into account the proposed use /s and the demonstrated need. This will be considered against the Sustainability Appraisal Objectives and the most up to date relevant evidence bases. The Council will seek the advice of statutory stakeholders as required. This been clarified within the text of section 3.3.12 & 3.3.13 which also outlines examples of circumstances which would be very unlikely to be considered to provide sufficient benefits to the community to outweigh the flood risk. All development must comply with the Core Strategy policy. Whilst Part 1 of the Exceptions Test provides an opportunity to demonstrate the wider sustainability benefits of the development that outweigh its location within an area at risk, Part 2 of the test must demonstrate that the development complies with the remaining criteria of the policy CS26.
Cllr Axton	Molesey Residents Association	No. In general, we feel that, despite the fact that East and West Molesey are areas very vulnerable to flooding, the Sequential Test is largely irrelevant given that most applications are for small, unique sites where comparisons are very difficult to make. Para 2.4.9	Noted

Jack Moeran Environment Agency Page 27, 2.4.3, the bullet points within the exemption box need to be re-worded. 'Sites allocated in the Local Plan' must be amended to 'Sites allocated in the Local Plan which have been sequentially tested'. In addition, we advise a bullet point is added which reads 'Sites allocated in a Neighbourhood Plan (if			The Exception Test wording gives very little indication to Case Officers as to the weight of considerations – 'It must be demonstrated that the development provides wider sustainability benefits to the community that outweigh flood risk'. How much weight and to what? Example – an application would appear to be capable of passing the exception test by virtue of it providing 'sufficient housing to enable people to live in a home suitable to their needs and which they can afford'. – This cannot be seen to be in line with the Core Strategy which states that Development must be located, designed and laid out to ensure that it is safe; the risk from flooding is minimised whilst not increasing the risk of flooding elsewhere; and that residual risks are safely manage Again, we feel that this is an area open to far too much interpretation potentially leading to a conflict with the Core Strategy and/or greater numbers of appeals.	In terms of addressing Part 1 of the Exceptions test applicants will be expected to demonstrate the sustainability benefits of their application against the impact created from the development. This will be in conjunction with an assessment against the Council's Sustainability Appraisal framework. It is not possible to confirm that certain benefits will always outweigh the flood risk and Part 1 of an Exceptions test will be considered on an individual basis taking into account the proposed use /s and the demonstrated need. This will be considered against the Sustainability Appraisal Objectives and the most up to date relevant evidence bases. The Council will seek the advice of statutory stakeholders as required. This been clarified within the text of section 3.3.12 & 3.3.13 which also outlines examples of circumstances which would be very unlikely to be considered to provide sufficient benefits to the community to outweigh the flood risk. All development must comply with the Core Strategy policy. Whilst Part 1 of the Exceptions Test provides an opportunity to demonstrate the wider sustainability benefits of the development that outweigh its location within an area at risk, Part 2 of the test must demonstrate that the development complies with the remaining criteria of the policy CS26.
	Jack Moeran	Environment Agency	box need to be re-worded. 'Sites allocated in the Local Plan' must be amended to 'Sites allocated in the Local Plan which have been sequentially tested'.	
Question 9 - Section 2.5: Part 5 of FRA: Managing and mitigating flood risk				
Do you support the content of this chapter?	Mr Raymond	Weybridge Society	Partly. Q9 - Floodplain Compensation Storage	Noted. The SFRA and the Draft SPD recognises that

Spary		This chapter provides a lot of very useful information but the use of "minor development as 250 sqm." which is far too large a size for property development especially in Flood Zone 3 (20 year). The quotes below show how the policy will easily fail most of the time:- Quote - 2.5.22 It is recognised that full compensation may not always be possible, particularly for minor development schemes and sites wholly within Flood Zone 3. In these cases full justification must be provided and other measures incorporated to help mitigate any loss of floodplain storage e.g. flow routing, flood voids, removal of non-floodable structures. Quote - Appendix 3 Whilst it is acknowledged that full compensation may not be possible on all minor developments, an applicant must be able to demonstrate that every effort has been made to achieve this and provide full justification where this is not the case.	there is potential for both 'small -scale' development as well as permitted development to be considered to lead to a cumulative impact on the localised flood risk, as a result of impact on local storage capacity and flood flows. Based on the findings and recommendations of the SFRA Appendix 2 of the SPD sets out the Council's localised approach to all applications, including small scale development within Flood 3b (Developed Land). Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage Planning applications are assessed on a case by case basis and the onus is on the applicant to demonstrate that 'every effort has been made'. The Council will assess this information, and take a view to whether, on balance, the site specific FRA in its entirety has sufficiently demonstrated that the proposed development will be made safe; will not increase flood risk elsewhere and where possible will reduced flood risk overall. If the FRA fails to do so, then planning permission will be refused on flood risk grounds.
Mr R O'Sullivan	Wey Road and Round Oak Road Residents Association	Partly. Para 22: Leaving open the inability to incorporate full flood compensation measures to justification creates unnecessary conflict and argument, and is fraught with the danger of precedent creation. The acknowledgment is far too general in nature, and is open to abuse. Who will determine whether the justification is sufficient to meet this requirement? When considered in association with the aforementioned and excessive 250m2 definition of "minor development" there is clear potential for a decrease in flood plain storage capacity	Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage. All Planning applications are assessed on their own merits on case by case basis. The onus is on the applicant to demonstrate that 'every effort has been

		Seek to increase the requirement for any development (as redefined to include re-development) to incorporate measures to: a) prevent the impedance of flood water from affecting nearby properties, and b) compensate for the loss of floodplain storage for any part of any such development which, of necessity, has to be set at ground level e.g. garages.	made'. The Council will assess this information, and take a view to whether, on balance, the site specific FRA in its entirety has sufficiently demonstrated that the proposed development will be made safe; will not increase flood risk elsewhere and where possible will reduced flood risk overall. If the FRA fails to do so, then planning permission will be refused on flood risk grounds.
Ms N Nockles	Resident	No. Environmental Agency's revised maps of flood risk (Rivers and Sea) for the Lower Thames (Hurley to Teddington) will not be published until the Spring of 2016. Until that is issued any consultation on flood risk is irrelevant and a waste of taxpayer's money. Reference page 22 of Draft Flood Risk SPD, table 11, October 2015.	The SPD provides further detail and guidance on the Council's approach to new development and flood risk. It does not specifically identify the area of risk within the Borough. However, sign posts to where the most recently published mapping can be found (EA website and the Council's SFRA). The Council's SFRA (2015) is a 'living document' acknowledging that the Environment Agency reviews and updates the Flood Map for Planning
Miss G Pacey	Runnymede Borough	Yes. Lots of helpful guidance for applicants.	Noted
		In para 2.5.17 it talks about low flood risk being acceptable in some instances for safe access and egress but a definition of what will be taken as low is not provided. Can it be assumed that this would only be parts of the route with a flood hazard of less than 0.75 (or caution) as anything above this would endanger people to some degree. If so should it refer to very low risk in the last two bullet points of para 2.5.17 instead of low?	Agreed. Amendment made.
Mr Temple	Brooklands Museum Trust	Partly. Given the scarcity of land for potential compensation in the Brooklands area, and the typically high ground water levels which could render several of these mitigation methods irrelevant, the importance of flood voids and sympathetic consideration of other factors is greatly increased.	Noted. It is acknowledged that not every method will be appropriate on each site and that an individual approach within each FRA will be required.
Mr Cooke	Thames Ditton & Weston Green	Partly. Our concern here mainly lies with the ability, or otherwise, of Case Officers, frequently with very limited	Noted. An FRA should be undertaken by a suitably qualified person e.g. drainage engineer (recognised

	Residents Association	local knowledge, to properly assess what mitigation measures might be acceptable and effective. This is clearly a very specialist area and we would urge the Council to provide a resource. In particular, where most applications will not be subject to referral to the Environment Agency, it is essential that someone with a sound understanding of this subject is available. In fact, this concern also covers other aspects of the Plan. Given that the Council recognises the need to provide a specialist resource in respect of Conservation Areas, it is surely right to expect it to provide resource in respect of flood risks given the importance of this subject to the Borough in general.	by the Engineering Council, the Institute of Civil Engineers or equivalent). This is particularly important in cases where the risk of flooding is high. The Council's internal knowledge of flooding and flood risk is increasing to deal with the majority schemes. Officers have been in discussions with other local authorities to see whether resources from drainage engineers could be sought on more detailed schemes.
Clir Axton	Molesey Residents Association	Partly. Our concern here mainly lies with the ability, or otherwise, of Case Officers, frequently with very limited local knowledge, to properly assess what mitigation measures might be acceptable and effective. This is clearly a very specialist area and we would urge the Council to provide a resource. In particular, where most applications will not be subject to referral to the Environment Agency, it is essential that someone with a sound understanding of this subject is available. In fact, this concern also covers other aspects of the Plan. Given that the Council recognises the need to provide a specialist resource in respect of Conservation Areas, it is surely right to expect it to provide resource in respect of flood risks given the importance of this subject to the Borough in general.	Noted. An FRA should be undertaken by a suitably qualified person e.g. drainage engineer (recognised by the Engineering Council, the Institute of Civil Engineers or equivalent). This is particularly important in cases where the risk of flooding is high. The Council's internal knowledge of flooding and flood risk is increasing to deal with the majority schemes. Officers have been in discussions with other local authorities to see whether resources from drainage engineers could be sought on more detailed schemes.
Sue Janota	Surrey County Council	2.5.8: Page reference – should it be 24 not 15? This section could indicate that the County Council is a statutory consultee on surface water management drainage issues for all new major developments and should refer to the relevant documents on the County	Agreed. Amendment made. Agreed. Amendment made.

		Council's website (http://www.surreycc.gov.uk/people-and-community/emergency-planning-and-community-safety/flooding-advice/more-about-flooding/suds-planning-advice)	
Jack Moeran	Environment Agency	Page 38, 'Floodplain Compensation Storage'. The opening text in the box states that proposal in developed areas within Flood Zone 3a, but excluding minor development, should not result in a net loss of flood storage capacity. When considering minor development, would this include householder extensions? If so, as some of the extensions to properties in Elmbridge are large, would this contribute to a cumulative loss of floodplain storage capacity? The policy on floodplain compensation storage is pretty comprehensive, but it would be helpful to clarify just what 'minor' development is considered to be in this instance. Page 40, 2.5.25 When considering minimum length of voids, could '1m' be changed for '1 metre' please.	Appendix 2 states that small scale development within Flood Zone 3b (1in 20 year flood outline) requires that an FRA considers in detail, the flood risk implications of the development. Proposals should not increase flood risk elsewhere by impeding flow or reducing storage capacity. Whilst flood compensation storage may not be achievable on all sites, it needs to be demonstrated that every effort has been made. With larger extensions to homes and commercial buildings it is unlikely that a proficient FRA will be able to demonstrate that there is no opportunity for flood compensatory storage